

## Message Text

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ORIGIN EA-12

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E.O. 11652: GDS

TAGS: XE, MARR, PORG

SUBJECT: WEEKLY STATUS REPORT - REGIONAL AFFAIRS

TO: EA - MR. HOLBROOKE

FROM: EA/RA - ROBERT J. MARTENS

### 1. RESUMED 31ST GA (CONFIDENTIAL)

THE RESUMED SESSION OF THE 31ST ASSEMBLY BEGINS NEXT  
TUESDAY, SEPTEMBER 13 AND RUNS THROUGH SEPTEMBER 15.  
THE PURPOSE OF THE MEETING IS, IN EFFECT, TO ASSESS  
THE OUTCOME OF CIEC. EXPECTATIONS ARE THAT THERE WILL  
BE FEW, IF ANY, FIREWORKS. QUESTIONS RELATING TO FOLLOW-  
UP MACHINERY TO CIEC AND UN RESTRUCTURING ARE LIKELY  
TO BE PUT OVER TO THE REGULAR - 32ND GA.

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### 2. PREPARATIONS FOR THE SECRETARY'S VISIT TO NEW YORK (CONFIDENTIAL)

S/S HAS NOW MADE ITS ASSIGNMENTS FOR THE PREPARATION  
OF TALKING PAPERS FOR THE SECRETARY'S BILATERALS IN  
NEW YORK. THESE PAPERS ARE DUE IN S/S IN 40 COPIES ON

SEPTEMBER 15. WE HAVE ASKED THE DESKS TO HAVE THE MATERIAL INTO US IN DRAFT BY COB SEPTEMBER 12 -- FULLY CLEARED EXCEPT FOR YOUR CHOP. THE SECRETARY'S SCHEDULE REMAINS VERY MUCH IN FLUX AND WE DO NOT KNOW HOW MANY EA BILATERALS THERE WILL BE. WE HAVE BEEN ASKED TO PREPARE PAPERS ON 14 STATES EXCLUDING ONLY BURMA, CAMBODIA, LAOS AND MONGOLIA. IT HAS BEEN EMPHASIZED, HOWEVER, THAT A REQUEST FOR A PAPER DOES NOT NECESSARILY MEAN THAT A BILATERAL WILL BE SET UP.

3. FY 1979 IMET PROGRAM (LIMITED OFFICIAL USE)

THE SECURITY ASSISTANCE PROGRAM REVIEW WORKING GROUP MET WEDNESDAY TO CONSIDER THE WORLD-WIDE ZBB RANKING OF IMET PACKAGES. AFTER MUCH BLOODLETTING, PARTICULARLY OVER THE SIZE OF THE MINIMUM PACKAGE FOR INDONESIA, THE EA PROGRAMS ACTUALLY EMERGED IN A marginally BETTER POSITION VIS-A-VIS THE "REST OF THE-WORLD." THE EXTENT TO WHICH PASSIONS WERE AROUSED OVER THE RELATIVELY IN-EXPENSIVE IMET PROGRAMS PORTENDS DIFFICULTIES FOR THE IMPENDING DISCUSSION OF FMS PACKAGES, WITHIN THE NEXT TWO WEEKS.

4. INDIAN OCEAN ARMS TALKS (SECRET)

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I ATTENDED A PM BRIEFING TODAY ON PREPARATIONS FOR THE SECOND ROUND OF US-SOVIET TALKS NOW SCHEDULED FOR LATE SEPTEMBER. ALTHOUGH PRECISE US POSITIONS WILL ONLY BE DETERMINED AT AN SCC MEETING NEXT WEEK, I BELIEVE EA CONCERNS WILL BE MET. I WAS ASSURED THAT APPROPRIATE BRIEFINGS WOULD BE GIVEN TO THE EMBASSIES CONCERNED AFTER THE SCC MEETING, PARTICULARLY TO AUSTRALIA AND NEW ZEALAND.

5. PL-480 AND HUMAN RIGHTS (LIMITED OFFICIAL USE)

THE WORKING LEVEL "STAFF GROUP ON HUMAN RIGHTS AND FOREIGN ASSISTANCE" HAS BEEN CONSIDERING, FOR THE PAST TWO WEEKS, POSSIBLE USES OF PL-480 IN THE HUMAN RIGHTS FIELD. WE UNDERSTAND THAT THE STAFF GROUP WILL BE PUTTING FORWARD A RECOMMENDATION THIS FRIDAY TO THE HIGHER-LEVEL INTER-AGENCY GROUP CHAIRED BY MR. CHRISTOPHER THAT PL-480 TITLE I PROGRAMS BE USED AS A POLICY TOOL TO INFLUENCE OTHER COUNTRIES RE OUR HUMAN RIGHTS OBJECTIVES.

A SECOND PROPOSAL WILL BE PUT FORWARD AT THE SAME TIME

THAT FUTURE TITLE I AGREEMENTS REQUIRE EXPANDED RECIPIENT GOVERNMENT REPORTING ON THE USES TO WHICH LOCAL FUNDS GENERATED BY THE PROGRAM ARE PUT. THERE WAS LITTLE DISCUSSION AS TO WHAT EXACTLY WAS WANTED IN SUCH REPORTS.

WE HAVE SENT A MEMO TO MR. OAKLEY ON THIS SUBJECT AND RECOMMENDED THAT HE ATTEND THIS FRIDAY'S INTER-AGENCY MEETING. WE HAVE BEEN TOLD THAT NO DECISIONS ON INDIVIDUAL EA COUNTRIES WILL COME UP FOR DISCUSSION AT THIS MEETING.

6. PRM-28 - HUMAN RIGHTS (CONFIDENTIAL)

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WE HAVE RECEIVED THE COMPLETED VERSION OF THE INTER-AGENCY RESPONSE TO THE PRM-28 REQUEST WHICH HAS BEEN SUBMITTED TO THE NSC. YOU WILL RECALL THAT THIS RESPONSE WENT THROUGH FOUR DRAFT VERSIONS, THE FIRST THREE OF WHICH WERE VERY LENGTHY, AND THAT WE HAD A NUMBER OF SUBSTANTIVE COMMENTS TO MAKE ABOUT ALL OF THEM. THE CURRENT VERSION IS NOT ONLY OF MANAGEABLE PROPORTIONS (32 PAGES) BUT ALSO HAS TAKEN ACCOUNT IN ONE WAY OR ANOTHER OF THE GREAT MAJORITY OF SUGGESTIONS WE MADE WHILE IT WAS BEING DEVELOPED. ALL THINGS CONSIDERED, THE HUMAN RIGHTS PRM IS A RATHER GOOD STATEMENT OF HUMAN RIGHTS POLICY PRESENTED IN A SENSIBLE MANNER AND WITH THE REQUISITE UNDERSTANDING OF OTHER POLICY REQUIREMENTS AND A COMPLEX INTERNATIONAL ENVIRONMENT THAT WILL SHAPE OUR APPROACHES TO FOREIGN GOVERNMENTS. SINCE THIS STUDY IS RATHER GENERAL AND EVEN PHILOSOPHICAL, NUMEROUS CONCRETE ISSUES WILL REMAIN OPEN.

7. FY 78 SECURITY ASSISTANCE (LIMITED OFFICIAL USE)

I ATTENDED A MEETING IN "H" THIS AFTERNOON CHAIRED BY DOUG BENNET TO CONSIDER LOBBYING IN ADVANCE OF THE HOUSE-SENATE CONFERENCE ON FY 78 SECURITY ASSISTANCE APPROPRIATIONS WHICH IS SCHEDULED TO BEGIN ON SEPTEMBER 20 AS WELL AS THE DEPARTMENT'S PREFERENCES BETWEEN HOUSE AND SENATE VERSIONS ON EACH ITEM. A CURRENT "H" CHECK SHEET SHOWS THAT ALL MATTERS OF EA INTEREST ARE BEING PURSUED ALONG LINES PREVIOUSLY PROVIDED BY THIS BUREAU.

8. GOALS AND OBJECTIVES FOR AMBASSADORS (LIMITED OFFICIAL USE)

THE MAJORITY OF THE EA LISTS OF SPECIFIC GOALS AND  
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OBJECTIVES FOR EACH AMBASSADOR REQUESTED BY THE PRESIDENT  
ARE IN S/P. THREE (ROK, JAPAN, PRC) SHOULD BE GOING OUT

FOR FIELD COMMENT LATE THIS AFTERNOON WITH PROMPT REPLIES  
REQUESTED IN ORDER TO HAVE THE EA-CLEARED VERSION RE-  
TYPED AND UP TO S/P BY COB FRIDAY. AMBASSADOR UNGER  
WILL CLEAR THE ROC LIST HERE.

9. VOTE ON PUERTO RICO (LIMITED OFFICIAL USE)

AN AUSTRALIAN MOTION TO ADJOURN DEBATE ON PUERTO RICO  
WAS ADOPTED BY THE UN'S COMMITTEE OF 24 (COLONIALISM)  
BY A VOTE OF 11 IN FAVOR, 7 AGAINST, 4 ABSTENTIONS AND  
2 ABSENT. OF THE EA MEMBERS AUSTRALIA, FIJI AND  
INDONESIA VOTED IN FAVOR; CHINA VOTED AGAINST. THERE  
WAS NO VOTE LAST YEAR BUT IN 1975 ON A VOTE TO POSTPONE  
CHINA DID NOT PARTICIPATE. HOWEVER CHINA'S CHANGE-  
OVER THIS YEAR WAS NOT UNEXPECTED. THE OTHER THREE  
VOTED IN 1975, AS THIS YEAR, TO PUT OFF THE QUESTION.

10. MANILA RECOMMENDED TO HOST UNCTAD V (UNCLASSIFIED)

CONTINUING MANILA'S ROLE AS A PROMINENT HOST FOR UN  
CONFERENCES, THE UNCTAD TRADE AND DEVELOPMENT BOARD HAS  
RECOMMENDED THAT THE GA CONVENE UNCTAD V IN MANILA  
(MAY 7 - JUNE 1, 1979). EARLIER THIS YEAR MANILA WAS  
THE SITE OF THE WORLD FOOD COUNCIL AND THE UNICEF EXECU-  
TIVE BOARD. LAST YEAR IT HOSTED THE MINISTERIAL MEETING  
OF THE 77 AND THE JOINT ANNUAL MEETING OF THE IBRD/IMF.  
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## Message Attributes

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